PERFLUOROOCTANOIC ACID (PFOA) IN NEW JERSEY DRINKING WATER: OCCURRENCE, EXPOSURE SIGNIFICANCE, AND HEALTH-BASED GUIDANCE

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octanoic acid (PFOA) is ubiquitous in the blood of humans, with a mean ncentration in the US of about 4 ug/L. Sources of PFOA exposure include Perfluoroctanoic acid (PFQA) is ubiquitous in the blood of humans, with a mean serum concentration in the US of about 4 uglt. Sources of PFGA sopoure include food, house dust, consume products, and drinking water. Human exposure is of concern because of PFGA's long half-life and toxicity. Little is known about the general occurrence of PFGA in drinking water or its contribution to total human exposure. PFGA was found in 24 of 30 (85%) of 10 public water supplies tested at levels ranging from < 0.004-0.19 ugl. These concentrations may contribute the exposure. PFGA was found in 24 of 30 (85%) of 10 public water supplies tested at levels ranging from < 0.004-0.19 ugl. These concentrations may contribute the concentration of PFGA in server and in drinking water observed in OH and WV communities with both high (>3 ug/L) and low (<0.1 ug/L) drinking water levels. A lifetime drinking water guidance was based on comparison of NOAELs and LOAELs, as well as cancer data, from animal studies identified in a LISEPA drift risk assessment (2005). Since the half-life of PFGA in humans is much longer than in animals, the drinking water guidance was based on comparison of a table between serum and drinking water concentrations for non-cancer and cancer endpoints. The most sensitive endpoints were decreased body weight and hematological effects in a chronic study in female rats. The guidance value based on corner studies in a chronic study in female rats. The guidance value based on these endpoints is 0.04 ug/L, wither the drinking water guidance of 0.04 ug/L, value to the support this health-based drinking water guidance. While PFGA in most NJ water supplies was below the health-based drinking water guidance of 0.04 ug/L, several NJ water supplies was below the health-based drinking water guidance. While PFGA in most NJ water supplies was below the health-based drinking water guidance. While PFGA in most NJ water supplies was below the health-based drinking water guidance.

Environmental Occurrence and Fate

PFOA has been used for about 50 years as a processing aid in the manufacture of fluoropolymers. It is also a breakdown product and impurity of fluorinated telomers. Uses of fluoropolymers and fluorotelomers include non-stick coloware, waterproof breathable clothing, varied industrial applications, fire fighting foams, and stain reseathable clothing, varied industrial applications, fire fighting foams, and stain reseath coadings for textiles, food packaging paper, and carpets.

PFOA has been emitted to air and water from industrial facilities. It was also formerly

released through use in fire fighting foams.

In the property of the propert

Use of PFOA is currently being phased out, but fluorotelomer alcohols, related prod that can degrade to PFOA in the environment and in the body, are not.

Sources of human exposure include consumer products, house dust, food, and drinking water. The relative contributions of these sources are not fully

characterized.

FPCA is found in the blood of the general population, with a median US serum level of about 4 ug/L (Calafat et al., 2007). It is persistent in the body, with a half-life of several years in humans.

Unlike most bloaccumulative organic chemicals, PFOA is water soluble and accumulates in the blood rather than in the fat.

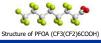
In a community served by drinking water with a high level of PFOA (>3 ug/L), the median serum level was about 100-fold greater than the drinking water water.

concentration.

In animal studies, PFOA caused developmental effects, liver toxicity, effects on ipid metabolism, neurobehavioral effects, and immunotoxicity, and it induced

ipid metabolism, neuropenavioria enecuts, anu minimonary, and a chumor at several sites.

In humans, serum PFOA levels have been associated with several effects including increased risk of elevated cholesterol and uric acid, decreased fix growth, infertility (associated with PFOA serum levels in women), and decreasednumber of normal sperm in young men. These associations we seen at the levels of exposure in the general population or in communitie with contaminated drinking water.



OCCURRENCE OF PFOA IN NEW JERSEY PUBLIC DRINKING WATER SUPPLIES

In 2006. PFOA was detected at up to 0.018 ug/L and 0.19 ug/L in wells of two public processed waste containing PFOA. PFOA's presence in public water systems not impacted by a point source has not beer

2006 New Jersey Department of Environmental Protection (NJDEP) Study

PEOA was detected at >0.004 µg/L in 20 (69%) of 29 samples from 15 (65%) of 23 additional public water systems in a study conducted by NJDEP in 2006. The highest concentration detected was 0.039 ug/L. Trace levels (<0.004 ug/L) were found in 4

samples from a yestems.

The study included ground water and surface water systems. Some systems had a history of contamination by synthetic organic chemicals or were located near facilities where PFOA may be per present. Other systems had no history of contamination or were chosen to expand the geographical extent of the study.

Concentration	Number of Samples (n=29)	Percent of Samples
Not Detected	5	17%
Trace (<0.004 ug/L)	4	14%
≥0.004 - 0.01 ug/L	7	24%
>0.01 - 0.02 ug/L	2	7%
>0.02 - 0.03 ug/L	7	24%
>0.03 - 0.04 ug/L	4	14%

2007-2008 Sampling

Division of Science, Research and Technology[†] Bureau of Safe Drinking Water[†] New Jersey Department of Environmental Protection, Trenton, NJ

In 2007-2008, PFOA was analyzed in 201 samples from 18 New Jersey public water supplies, including 4 not previously sampled.

Samples included points of entry, wells, and surface

water intakes. PFOA was detected at or above the health-based

concentration (see below) of 0.04 ug/L in 5 systems Yearly average concentrations (averages from 4 consecutive quarters) exceeded the health-based guidance in 4 points of entry (POE) from 3 systems. Sampling of additional New Jersey public water systems is currently being planned.

		ections Al dance (0 sey Public 2007-	.04 ug/l Water	_) in	
Water	Source Water	Sample Type	Number of	Average (ug/L)	Range (ug/L)
Supply 1	Ground water	POE 1 POE 2	samples 4 4	0.068 0.069	0.058-0.084 0.063-0.072
2	Ground water Ground water	POE Well 1	3	0.050	0.018-0.069
3	Godaliwaid	Well 2 POE	6	0.078	0.055-0.11 0.053-0.10
4 5	Surface water Ground water	POE	1 4	0.040	0.040 0.029-0.048



two districts are estimated as 123:1 and 100:1. two districts are estimated as 123:1 and 100:1. **The 100:1 ratio is also supported by the predictions of a published one-compartment pharmacokinetic model for PFOA (Harada et al., 2005). **These results indicate that the 100:1 estimated ratio is valid for lower drinking water concentration such as those detected in New Jersey. **Based on the 100:1 ratio, exposure to PFOA from drinking water at levels commonly detected in New Jersey can be significant compared to the PFOA exposure in the general population. For example, drinking water with 0.01 ug/L, would contribute about 1 ug/L to PFOA in serum, or about 25% of the median serum level in the 115 consultation of 4 un/l.

PFOA Levels Reported by Water District (ug/L)

1.7-4.3

0.4-3.9 0.25-0.37

0.06 - 0.1

The mean serum concentration in all six water districts was above—the US

The median serum concentration increased with increasing drinking water concentration.

• The lower bound on the ratio of serum to drinking water concentrations can be estimated by assuming that none of the background level of 4 ug/L comes from drinking water. For the two districts with the lowest serum level (12 ug/L), subtracting the background of 4 ug/L gives an estimate of 8 ug/L from drinking water exposure.

rage drinking water concentrations in these districts are estimated as

Lubeck, WV

City of Belpre, OH

Mason County, WV

age of Pomerov, OH

Species	Key Study	Endpoint	NOAEL OF LOAEL	Animal Serum	Uncertainty Factor	Target Human	Heat
-,	(from USEPA, 2005)*			Level (ug/L)		Serum Level (ug/L)	
Adult female rat	Chronic diet (Sibinksi, 1987)	Body Weight, Hematology	NOAEL 1.6 mg/kg/day (30 ppm)	1800 (based on	100 (10 intraspecies, 10 interspecies)		0.0
Adult male rat	Two-generation reproductive,	Body Weight, Ever weight & kidney			20 Interspectors)		ı
	gavage(York, 2002; Butenhoff et al., 2004)	weight in F1 generation	LOAEL 1 mg/kg/day	42,000 (USEPA model)	1000 (10 intraspecies, 10 interspecies, 10 LOAEL to NOAEL)	42	0.00
Non-human primate	6 month, male cynomolgus monkey, capsule(Thornford, 2001, Butenhoff et al., 2002)	Increased liver weight and possible mortality	LCAEL 3 mg/kg/day	77,000 (measured)	3000 (10 intraspecies, 3 interspecies, 10	26	0.0
Pregnant female rat	Two-generation reproductive, gavage(York, 2002; Butenhoff et al., 2004)	Body Weight in mile F1 pups during post-weaning	NOAEL 3 mg/kg/day	3500 (based on modeled AUC)	subchronic to chronic, 10 LOAEL to NOAEL) 100 (10 intraspecies.		
Male rat pups.	Two-peneration regroductive.	Body Weight in			10 interspecies)	35	0.0
post-wearing	gavage(York, 2002; Butenhoff et al., 2004)	malf: F1 pups during post-wearing	NOAEL 3 mg/kg/day	9200 (based on modeled AUC at week 4)	100 (10 intraspecies, 10 interspecies)	92	0.1
Female rat pups, post-wearing	Two-generation reproductive, gavage(York, 2002; Butenhoff et al., 2004)	Body Weight in femals F1 pups during post-weaning	NOAEL 10 mg/kg/day	13,000 (based on modeled AUC at week 7)	100 (10 intraspecies, 10 interspecies)	130	0.2
Male rats (cancer)* *	Chronic diet Biegel et al. (2001)	Leydig cell, pancreatic, and liver tumors	13.6 mg/kg/day (300 ppm) (~10% tumor incidence) (LOAEL or NOAEL not applicable	572,000 ug/L (USEPA model)	Not applicable Target human blood level is based on linear extrapolation from 10-1 tumor invidence to 10-6 invidence	5.7	0.0 Ratio Con

OBJECTIVES tection of PFOA in a public water system at up to 0.19 ug/L in 2006. To study the occurrence of PFOA in New Jersey public drinking water system
 To evaluate the exposure contribution from drinking water at concentrations tions found in New Jersey relative to total human exposure to PFOA.

e exposure, in order to assess the potential health significance of PFOA detected in New Jersey drinking water

Overview Water supplies in several communities in Ohio and West Virginia have been contaminated by PFOA emissions from a manufacturing facility. A median ratio of about 1:100 between PFOA concentration in drinking water The starting point for the guidance is the endpoints identified in the USEPA Draft PFOA Risk Assessment (USEPA, 2005a).

Median Serum PFOA Concentration (ug/L)

HTUA KISK Assessment (USEPA, 2005a).

The guidance considers the large differences in half-life between humans and experimental animals by comparing animal exposures to human exposures on the basis of internal dose (serum levels) rather than administered dose.

The guidance is intended to be protective for lifetime (chronic) exposure, as are all health-based drinking water standards, drinking water guidance values, and ground water criteria developed by NIDEP.

The guidance does not exceed the contractions of the protective of the contraction of the contract A median ratio of about 1:100 between PFOA concentration in drinking water and serum in Little Hocking, Ohin, a community severed by drinking water with. high level (~3.5 ug/L) of PFOA was reported by Emmett et al., (200F). Data from drive communities served by drinking water with lower Bod concentrations were evaluated to determine whether the 1:100 ratio is valid at lower drinking water concentrations such as those found in New Jersel.

The guidance does not consider recent studies that were not evaluated by USEPA (2005a), including mouse developmental studies, other recent animal studies, recent human clinical data, and human birth weight studies.

USEPA (2005) Draft PFOA Risk Assessment
Evaluates the significance of the general population's exposure to PFOA.
Does not address the external dose in humans (from water, food, soil, or air)
which would result in a certain internal dose (serum level).

winch would result in a certain internal dose (serum level).

Identifies LOAEs and MOAEL for non-cancer effects in several animal studies, but does not develop a Reference Dose or cancer slope factor.

Develops Margins of Exposure between animal MOAELS/LOAELs and exposure of general population, based on comparison of serum levels in animal studies and in humar Classified PFOA as having "Suggestive Evidence of Carcinogenic Potential" under the 2005 USEPA Guidelines for Carcinogen Risk Assessment (USEPA, 2005b.). The USEPA Science Advisory Board (2006) disagreed and classified PFOA as "Likely to Be Carrinogenic In Humans."

Approach for Development of Health-based Guidance

Approach for Development of Health-based Suidance
Non-cancer Englopints:

The approach is based on the same principles used to develop a Reference Dose, but
results in a drinking water concentration (ug/L) rather than a Reference Dose (mg/kg/da

The starting point is internal dose (PFOA serum level in ug/L) in animals at the
NOAEL or LOAEL, not the external dose (mg/kg/day) of PFOA.

Because half-lives are so different in humans and animals, the same dose in
mg/kg/day wilgive very different serum level.

Standard uncertainty factors are applied to animal serum level at the NOAEL or LOAEL.

of determine the target human serum level (Similar to anotification of uncertainty)

Standard uncertainty factors are applied to animal serum level at the NOALL or LOALL to determine the target human serum level. Similar to application of uncertainty factors to NOAEL or LOALL to determine a Reference Dose.)

The serum: drinking water ratio of 1001: is used to calculate drinking water ratio of 1001: is used to calculate drinking water acconcentrations from target human serum levels. (Using the ratio of half-lives in animals and humans is an alternative approach used by others to account for animal/human pharmacokinetic differences.)

The default Relative Source Contribution factor of 20% is used for non-cancer endpoin

In the default Relative Source Continuous in actor in 2019 to Used to Institutional Configuration and Configuration and

• LOAEL in adult male rat is 1 mg/kg/day (↓ body wt.,↑ liver and kidney wt.) in two

generation reproductive study.

Blood concentration in rat at 1 mg/kg/day is modeled at **42,000 ug/L.**Uncertainty factor of 1000 (chronic LOAEL) is applied to serum level \rightarrow 42 ug/L target 42 ug/L x 0.2 (Relative Source Contribution factor) = 8 ug/L (Target contribution to serun

12 gig x 0.2 (Resalve Source Continuous riscor) = 8 dg/t (raiget continuous it oser concentration from drinking water exposure.
 Concentration factor between serum and drinking water is 100:1→Target drinking water concentration is 0.08 ug/t.

DETERMINATION OF HEALTH-BASED DRINKING WATER GUIDANCE FOR PFO A similar calculation was performed for each endpoint. The most sensitive endpoints were decreased body weight and hematological effects in

females in chronic rat study.

The NOAEL for female rats in the chronic study gives a target human serum level of 18 ug/L and a drinking water concentration of 0.04 ug/L.

Endpoints from all studies evaluated give similar drinking water concentrations: 0.04, 0.05, 0.06 (cancer), 0.07, 0.08, 0.18, and 0.26 ug/L.

The additional uncertainty factor normally used for suggestive or possible carcinogens is not needed, because risk assessment based on non-cancer endpoints is protective for cancer risk at the 10-6 risk level.

The health-based drinking water guidance is 0.04 ug/L based on target human serum

level of 18 ug/L.

NT DATA NOT CONSIDERED IN DEVELOPMENT OF HEALTH-BA

Mouse Developmental Studies Mouse Developmental Studies

* Eaflier at developmental studies showed little effects. The female rat is not a
good model due to its very short half-life for PFOA (2-4 hours) which prevents
continuous PFOA exposure to the fetus.

* The mouse is a good model for developmental studies because the longer
half-life in the female mouse (17 days) results in continuous PFOA exposure to
the fetus.

Developmental effects seen in mice include full litter resorptions, fetal death, neonatal mortality, inhibition of postnatal growth and development, effects on maternal and pup mammary gland development, increased pup liver weight, and metabolic effects in adults exposed only prenatally (Reviewed by Lau et al., 2007).

Liver Cancer in Rainbow Trout

The human relevance of liver tumors from PFOA in rodents has been questioned because they may occur through a peroxisome proliferation mechanism that may not be relevant to humans.

Rainbow trout is a model for human liver cancer because both humans and rainbow trout are insensitive to peroxisome proliferation.

PFOA enhances liver cancer in rainbow trout through an estrogenic mechanism which may be relevant to human carcinogenic potential (Tilton et al., 2008).

Health Effects Studies in Communities with Drinking Water Exposure TO PFOA

 $^{\rm o}$ A health study of $~\sim\!70,000$ Ohio and West Virginia residents exposed to ~0.06 ug/L to >3 ug/L PFOA in drinking water is currently being conducted (C8 Health Project, 2009).

* It is a unique study because of the large number of subjects, and because effects are correlated with internal dose (serum level) of PFOA, rather than wit drinking water concentrations.

uninking water conceindations.

Serum concentrations span the range from those seen in the general populati
(< 0.5 ug/L) to very elevated (100's and 1000's of ug/L). The median PFOA
serum concentration in this population is 28 ug/L.

serum concentration in this population is 28 ug/L.

Mean serum levels in the first and second deciles are 6 ug/L and 9.80 ug/L.

Mean serum levels in the first and second deciles are 6 ug/L and 9.80 ug/L.

The risk of clinically elevated cholesterol and uric acid in adults was significantly associated with increased PFOA serum levels in a dose-related fashion. The risks were significantly increased even in the second quartile, where serum PFOA levels were about 13 - 30 ug/L (Steenland et al., 2008b; Steenland et al., 2009b; Associations of increased serum cholesterol and uric acid with serum PFOA have also recently been reported in exposed workers, cota et al., 2009b).

Preliminary data suggest associations of serum PFOA levels with other biological endpoints, including liver enzymes, electrolytes, and indicators of inflammatory and immune response. These associations appear to occur over the entire range of serum levels including the lowest deciles. These data have not yet been adjusted for age, sex, and other factors (C8 Health Project, 2009).

Other Effects Associated with PFOA Exposure in the General Population

Maternal PFOA serum levels in the general population were associated with indictinal Prod Setum revers in our general population were associated with decreased birth weight and effects on ponderal index, head circumference, a birth length in two populations (Apelberg et al., 2007; Fei et al. 2007, 2008) although other studies did not show these effects.

Serum PFOA levels in women in the general population were associated with infertility as measured by time to pregnancy (Fei et al., 2009). Serum PFOA levels in men in the general population were associated with significantly decreased number of normal sperm (Joensen et al., 2009).

Mouse developmental studies reveal effects of serious concern not considered in the New Jersey drinking water guidance. These studies and other recent animal studies have not yet been quantitatively evaluated.
The health-based drinking water guidance for PFOA is based on a conservativ approach using standard uncertaintly factors for Reference Dose development and considering interspecies halfel differences. It is intended to protect against adverse effects from a lifetime of exposure. Drinking water concentrations based on such an approach are normally anticipated to be far below the level at which any human effects occur. The primary difference between the New Jersey chronic health-based guidance and the USEPA short term Provisional Health Advisory of 0.4 ug/L is the xposure duration for which it is intended to protect. While PFOA in most New Jersey public water systems was below the Recent animal studies have identified additional effects not considered in developing the guidance, particularly developmental effects in mice.

Recent human studies suggest that health-based drinking water

Associations with elevated cholesterol and uric acid are seen in the range of the target serum level of 18 ug/L that is the basis for the 0.04 ug/L health-based guidance. Preliminary data suggest associations with other biological endpoints at serum levels below the target serum level of 18 ug/L.

biological enupoints at serum levels below the target serum level of 10 ug. Associations with measures of fetal growth, infertility, and decrease in nun of normal sperm have also been observed within the range of serum level found in the general population (<10 ug/L), although other studies have not confirmed the fetal growth results.

not confirmed the read growur results.

Thus, health-based drinking water concentrations developed from animal data using standard values for uncertainty factors and considering interspe differences in half-life may not provide a margin of exposure from biologics effects associated with PFOA in humans.

The USEPA Office of Water (2009) recently developed a short term Provisional Health Advisory for PFOA in drinking water of 0.4 ug/L.
 It is based on systemic effects (increased liver weight) in pregnant rats exposed in a 17 day study, which is shorter than subchronic in duration. It is not intended to be protective for long term or lifetime exposures.

with the New Jersey guidance.

with the New Jersey guidance

term or lifetime exposures.

It accounts for the difference in half-lives between rats and humans by using the ratio of half-lives instead of the standard uncertainty factor for interspecies pharmacokinetic differences. Based on pharmacokinetic principles, this approach should give consistent results with the 100:1 ratio between serum and drinking water used in the New Jersey guidance. Risk assessments previously developed by USEPA and Minnesota Dept. of Health using the ratio of half-lives were consistent with the New Jersey guidance.

It does not consider potential carcinogenic effects of PFOA either hv low dose extrapolation of tumor data or by incorporation of an additional uncertainty factor for possible carcinogenic effects.

adulational unleading taction for possions and are at the provisional Health AdVoor Qf 0.4 upl. to 1 drinking water at the provisional Health AdVoor Qf 0.4 upl. to 1 drinking water at the provisional Health AdVoor Qf 0.4 upl. to 1 drinks the means serum levels of 4 upl. to the Upl. to 1 drinks the means serum levels below 40 upl. to the Upl. to 1 drinks above.) Serum levels below 40 upl. have been associated with each seven below 40 upl. have been associated with each feet in human populations

The **New Jersey health-based guidance** of 0.04 ug/L is intended to be

• It considers both non-cancer endpoints and cancer risk at the 10-6 risk level.

risk level.

*It accounts for the difference in half-lives in animals and humans by using the 100:1 ratio observed for serum to drinking water concentrations. Based on pharmacokinetic principles, this approach should give consistent results with the ratio of half-lives used by USEP (2009). Risk assessments previously developed by USEPA and Minnesoia Delyo. If Health using the ratio of half-lives were consistent.

Continued exposure to PEOA in drinking water at the guidance level of

0.04 ug/L is expected to increase serum levels by about 4 ug/L, or to about twice the median level in the US general population (see above

protective for **lifetime** exposure, as are all health based standards guidance for drinking water and ground water developed by NJDEP

OMPARISON OF NEW JERSEY HEALTH-BASED GUIDANCE
WITH USEPA PROVISIONAL HEALTH ADVISORY

from the National Health and National Examination Assessment (1997).

And The National Health and National Examination (1997).

And Conf. (L. Sattor, 1997).

PFOA was commonly detected in New Jersey public drinking water systems

PFOA concentrates in serum from drinking water in a ratio of about 100:1 over a range of concentrations detected in drinking water.

The contribution to exposure from low levels of PFOA in drinking water (e.g. 0.01 ug/L) may be significant relative to the total exposure to PFOA in the U.S. general population.

Health-based drinking water guidance of 0.04 ug/L was developed based on

concentrations developed from animal data using standard uncertainty factors and other health protective assumptions may not provide a margin of exposur from effects that have been associated with PFOA in humans.

using both surface and ground water sources.

Seminary, F., Infection, F., and Sankty, D. (2008a). Cit Science Pends. Status report: Factors associated with PFGO levels in a community surrounding a chainer joil. In: High-Pillows. Editoring-and high-Pillows. Black report. Association of perfluorocations code (PFGO) and perfluorocations code (PFGO) and perfluorocations code (PFGO). Seminary with pillow quarter perfluorocations code (PFGO) and perfluorocations code (PFGO) and perfluorocations (PFGO) with pillows code (PFGO) and perfluorocations (PFGO) (PFGO) and perfluorocations (PFGO) (PFGO)

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Occurrence of PFOA in New Jersey Public Drinking Water Systems

We would like to thank Gail Carter of the NJDEP Division of Science, Research and Technology for creating the map, the staff of the NJDEP Bureau of Safe Drinking Water for conducting the occurrence study, and Mary Kearns-Kaplan and Terri Tucker of the Division of Science, Research and Technology for their valuable assistance. We would especially like to thank Dr. Eileen Murphy, Director of the NJDEP Division of Science, Research and Technology, for her support of this work.